

## Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
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R 241430Z AUG 77  
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USMISSION USUN NEW YORK  
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C O N F I D E N T I A L SECTION 1 OF 2 NICOSIA 2221

EXDIS

BRUSSELS FOR USEEC

E.O. 11652: GDS  
TAGS: PGOV, CY  
SUBJECT: CENTER FOR MEDITERRANEAN STUDIES (CMS) SEMINAR ON  
CYPRUS

REF: NICOSIA 1737

SUMMARY: E.A. BAYNE OF CMS VISITED CYPRUS AUGUST 16-20.  
HE ADVISES THAT CMS SEMINAR ON "THE INSTITUTIONAL FRAMEWORK  
OF A FEDERALLY-STRUCTURED CYPRUS" WILL TAKE PLACE IN ROME  
OCTOBER 31-NOVEMBER 3, 1977. SEMINAR WILL INVOLVE THREE-MAN  
TEAMS FROM BOTH CYPRIOT COMMUNITIES HEADED BY CONSTITUTIONAL  
SCHOLAR PAUL POLYVIOU FOR GREEK COMMUNITY AND "TFSC HOUSE  
MEMBER" ALPER ORHON FOR TURKISH CYPRIOTS. END SUMMARY.

1. FORD FOUNDATION HAS GIVEN CMS A GRANT OF 10,000 DOLLARS  
FOR SEMINAR. CHAIRMAN WILL BE YUGOSLAV PROFESSOR OF CONSTI-  
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TUTIONAL LAW, JOVAN DJORDJEVIC. CMS WILL SUPPLY RAPPORTEUR  
AND "A FEW OTHER EXPERTS ON FEDERAL PROBLEMS" WILL ALSO  
PARTICIPATE. FORMER US AMBASSADOR TO CYPRUS, DAVID POPPER,  
WILL ALSO BE INVITED (AND HAVE EXPENSES PAID) IF HE RETIRED  
FROM FEDERAL SERVICE BY THEN. OUTLINE AGENDA IS AS FOLLOWS:

A. THE NATURE OF FEDERATION. IT WAS UNDERSTOOD THAT

THIS TOPIC MIGHT FOUNDER IF A SINGLE FORMULA WERE DEMANDED AT THE OUTSET; INSTEAD, IT WAS ACCEPTED THAT TWO "TRACKS" TO FEDERATION, ONE PERMITTING GREATER DEVOLUTION OF RESPONSIBILITY TO THE REGIONAL BODIES THAN THE OTHER, WOULD BE ACCEPTABLE.

B. FUNCTIONS AND RESPONSIBILITIES OF REGIONAL AND CENTRAL GOVERNMENTS. THIS AREA OF DISCUSSION WOULD PROVIDE THE MAIN SUBSTANCE OF THE SEMINAR AND WOULD RANGE FROM PURELY LEGAL PROCEDURES TO SUCH MATTERS AS THE COMPOSITION AND SCOPE OF COMBINED AGENCIES DEALING WITH MARKETING, WEATHER INFORMATION, TOURISM, ELECTRIC POWER, FOREIGN INVESTMENT, UNIVERSITIES (ANTIQUITIES), ETC.

C. SYNTHESIS. A DEBATE THEN FOLLOWS TO IDENTIFY THOSE RELATIONSHIPS ON WHICH CONDITIONAL AGREEMENT CAN BE FOUND AND, AT LEAST, BEGIN THE CREATION OF AN AGREED INFRASTRUCTURE THAT WOULD FIT, FIRST UNDER EITHER OF THE TWO "TRACKS" OFFERED AND, SECOND, MIGHT ASSIST IN CREATING A SINGLE "TRACK" TO FEDERATION.

2. DURING HIS VISIT TO CYPRUS, BAYNE MADE FINAL ARRANGEMENTS WITH POLYVIOU AND ORHON AND HAD A MEETING WITH "TFSC PRESIDENT" DENKTASH TO ASSURE THAT ORHON (WHO IS A POLITICAL OPPONENT OF DENKTASH) WOULD BE PERMITTED TO PARTICIPATE IN SEMINAR. GREEK CYPRIOT TEAM WILL CONSIST

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OF POLYVIOU, AN OXFORD PROFESSOR AND WELL-KNOWN WRITER ON CYPRUS CONSTITUTION (AND SON OF EMBASSY COUNSEL GEORGE POLYVOU); HIS BROTHER-IN-LAW, ATTORNEY KYPROS CHRYSOSTOMIDES; AND MICHAEL ATTALIDES, A FORMER PROFESSOR IN ENGLAND AND NOW THE GOC'S UBIQUITOUS ORGANIZER OF "UNOFFICIAL" SEMINARS AND SYMPOSIUMS ON CYPRUS. TURKISH CYPRIOTS WILL BE LED BY ORHON, U.S.-EDUCATED ECONOMIST WHO IS LEADER OF ECEVIT-ORIENTED POPULIST PARTY. NAMES OF OTHER TWO MEMBERS ARE AS YET UNKNOWN BECAUSE ORHON HAS NOT RECEIVED GOVERNMENT APPROVAL FOR HIS CANDIDATES. HE INFORMS US PRIVATELY THAT HE IS IN DISPUTE WITH DENKTASH WHO WANTS TO NOMINATE HIS OWN CANDIDATES FOR OTHER TWO POSITIONS. ISSUE EXPECTED TO BE RESOLVED NEXT WEEK.

3. POLYVIOU HAS WRITTEN PERMISSION TO ATTEND SEMINAR FROM ARCHBISHOP MAKARIOS BUT HAS NOT HAD THIS REAFFIRMED BY CURRENT GREEK CYPRIOT LEADERSHIP. PRESENCE OF ATTALIDES ON THE TEAM IMPLIES GOC KNOWLEDGE AND CONSENT. BAYNE MET WITH DENKTASH WHO GAVE HIS BLESSING TO THE SEMINAR AND APPROVED ORHON TO LEAD TEAM. (WE HAVE HEARD FROM OTHER SOURCES THAT DENKTASH IS NOT PLEASED BY SELECTION OF ORHON BUT CANNOT TAKE EXCEPTION BECAUSE OF HIS FRIENDSHIP WITH

BAYNE.) TURKISH AMBASSADOR ORHON IS ALSO AWARE OF SEMINAR AND SAYS GOT APPROVES. BAYNE HAS ALSO DISCUSSED PROJECT WITH GOC FONMIN BITSIOS WHO HAS GIVEN "INFORMAL PERSONAL APPROVAL."

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----034388 241522Z /40

R 241430Z AUG 77  
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INFO AMEMBASSY ATHENS  
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AMEMBASSY LONDON  
USMISSION USUN NEW YORK  
USMISSION NATO

C O N F I D E N T I A L SECTION 2 OF 2 NICOSIA 2221

EXDIS

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4. POLYVIOU AND ORHON MET AT A NON-CYPRUS-RELATED CMS SEMINAR IN FEBRUARY 1977. ACCORDING TO BAYNE, THEY HAD LUNCH AND DINNER TOGETHER EVERY DAY OF FEBRUARY SEMINAR AND ENDORSED A JONT PROPOSAL FOR OCTOBER EVENT. BOTH HAVE SPENT A SIGNIFICANT AMOUNT OF TIME OUTSIDE CYPRUS: POLYVIOU AS UNIVERSITY STUDENT AND LECTURER IN UK AND ORHON AS STUDENT AT VANDERBILT AND UNIVERSITY OF TENNESSEE AND ON FACULTY OF DARTMOUTH.

5. NEITHER OF THE TEAM LEADERS APPEARS TO HAVE THE DEEP-SEATED DISTRUST AND DISLIKE FOR MEMBERS OF THE OPPOSITE COMMUNITY THAT CHARACTERIZES SO MANY OF THE CYPRIOT LEADERS OF BOTH SIDES WHO HAVE NOT HAD THE BENEFIT OF EXTENDED RESIDENCE OUTSIDE CYPRUS.

6. COMMENT: WHILE WE DOUBT THE CMS SEMINAR WILL PRODUCE PROPOSALS THAT WOULD BE ACCEPTED BY THE LEADERSHIP

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OF EITHER COMMUNITY AT THIS STATE, CONTACT BETWEEN MODERATES  
OF BOTH SIDES SHOULD HAVE A BENEFICIAL EFFECT IN ITSELF AND  
IDEAS DEVELOPED MIGHT EVENTUALLY BE INTRODUCED INTO THE  
MAINSTREAM OF NEGOTIATIONS. DEPARTMENT SHOULD BE AWARE THAT  
DENKTASH AND CLERIDES HAVE IN YEARS PAST PARTICIPATED IN  
SEMINARS AT CMS ALSO AT THE INITIATIVE OF DR. BAYNE.  
CRAWFORD

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Margaret P. Grafeld  
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